

Interlocal Service Delivery Agreement Report
An Inventory and Assessment of Service Delivery Agreements

INDIAN RIVER COUNTY
December 23, 2003

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I. Background

In 2002, the Florida Legislature directed each county with a population of more than 100,000, and the municipalities and special districts within that county, to determine whether there are any deficits in the provision of public services or if there are situations where there is an overlap or duplication in service delivery to an area. Since then, the county, the municipalities, and the special districts in Indian River County have worked together to undertake a coordinated countywide effort to identify any deficiencies or duplication in service delivery and submit a comprehensive report on their findings to the Florida Department of Community Affairs. The Indian River County Planning Department has coordinated this effort.

This countywide Interlocal Service Delivery Agreement Report contains three principal sections: identification of service delivery agencies, inventory of service delivery agreements, and analysis of service delivery. For the purpose of this report, 21 service delivery agencies were identified. Of those 21 agencies, 19 are involved with the delivery of services that must be addressed in this report. The categories that must be addressed in this report are: education, sanitary sewer, public safety, solid waste, drainage, potable water, parks and recreation, and transportation.

The inventory section of this report lists existing or proposed interlocal service delivery agreements among the applicable service delivery agencies. These agreements are grouped by service delivery category. The analysis section identifies deficits or duplications in the delivery of services within Indian River County. As indicated in that section, there are no service delivery deficits or duplication within the county.

Within six months of submitting this report to the State, the Florida Department of Community Affairs will convene a regional meeting to discuss the Report and potential strategies to remedy any identified issues. After this meeting, each local government is required to amend the Intergovernmental Coordination Element of its local Comprehensive Plan based upon the results of this report and regional meeting.

II. Service Provider Types

Following are the descriptions of service providers identified in this report.

- **Jurisdictional:** Jurisdictional is a term used to identify general purpose governments such as the county and municipalities within the county.
- **Multi-jurisdictional:** Multi-jurisdictional is a designation that refers to an entity whose membership consists of more than one jurisdiction. An example is the Metropolitan Planning Organization, an agency whose members are the Board of County Commissioners and council members from the municipalities within the county.

- **Special Districts:** Special Districts are entities that are similar to counties and municipalities in that both have a governing board with policy-making powers; operate within limited boundaries; and are created by general law, special act, local ordinance, or by rule of the Governor. While Florida's laws generally treat special districts and local governments the same, the distinction is that special districts are units of *special-purpose* government as opposed to units of *general-purpose* government. There are two types of special districts: dependent and independent.

- **Dependent Special Districts:** A Dependent Special District is a special district that has at least one of the following characteristics:
 - Its governing body members are identical to the governing body members of a single county or a single municipality
 - Its governing body members are appointed by the governing body of a single county or a single municipality.
 - During unexpired terms, its governing body members are subject to removal at will by the governing body of a single county or a single municipality.
 - Its budget requires approval through an affirmative vote by the governing body of a single county or a single municipality.
 - Its budget can be vetoed by the governing body of a single county or a single municipality.

- **Independent Special District:** An Independent Special District is a special district that does not have any dependent characteristics. A special district that includes more than one county is independent unless the special district lies wholly within the boundaries of a single municipality. Generally, only the Legislature may create *Independent* special districts. A county or municipality, however, may create an independent special district such as a Community Development District, and two or more counties may create a Regional Water Supply Authority, or Regional Jail District.

- **Board:** In this report, Board refers only to the Indian River County School District

III. Identification of Service Delivery Agencies

Table 1 of this report identifies each service delivery agency in Indian River County by its category type and area of responsibility. The category types used in this inventory are jurisdictional, multi-jurisdictional, dependent district, independent special district, and board.

Table 1: Service Delivery Agencies in Indian River County

* Special District Designation listed w/ DCA

Name of Jurisdiction/ Special District	Type	Abbreviation	Not party to a listed service category
Indian River County	Jurisdictional	IRC	
City of Vero Beach	Jurisdictional	VERO	
City of Sebastian	Jurisdictional	SEB	
City of Fellsmere	Jurisdictional	FELLS	
Town of Orchid	Jurisdictional	ORCHID	
Town of Indian River Shores	Jurisdictional	IRS	
Indian River County School District	Board	IRCS	
Delta Farms Water Control District	Independent	DFWCD*	
Fellsmere Water Control District	Independent	FWCD*	
Indian River Farms Water Control District	Independent	IRFWCD*	
Sebastian River Water Control District	Independent	SRWCD*	
St. Johns Water Control District	Independent	SJWCD*	
Vero Lakes Water Control District	Independent	VLWCD*	
Indian River Mosquito Control District	Independent	IRMCD*	
Indian River Soil and Water Conservation District	Independent	IRSWCD*	
Indian River County Emergency Services District	Dependent	IRCEMSD*	
Indian River County Solid Waste Disposal District	Dependent	SWDD*	
Indian River County Hospital District	Independent	HOSPITAL*	X
Indian River County Housing Authority	Independent	HOUSING*	X
Sebastian Inlet Tax District	Independent	SITD	
Metropolitan Planning Organization	Multi-Jurisdictional	IRCMPO	

IV. Identification of Interlocal Service Delivery Agreements

Tables 2.1 - 2.8 identify existing and proposed Interlocal Service Delivery Agreements by service categories. These tables identify the reporting agency, type of agreement, parties to the agreement, effective dates, and other pertinent information.

Table 2.1: Education- Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A “P” in this column indicates a proposed agreement	Comments
Indian River County	ED1	Education	Interlocal Agreement for Public School Planning	Fellsmere, Vero Beach, Sebastian, Indian River County and IRC School Board	January 2004	N/A		Joint School Board/Local Government coordination agreement for public school planning

Table 2.2: Sanitary Sewer - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A “P” in this column indicates a proposed agreement	Comments
Town of Orchid	SS-1	Sanitary Sewer	Provision of water and wastewater services	Town of Orchid and IRC	7/11/89	40 years from date of agreement year 2029		City agrees to construct and county agrees to maintain infrastructure
Indian River County (Utilities Department)	SS-2	Sanitary Sewer	An agreement between Indian River County and City of Vero Beach RE: Utility Service Area	Indian River County and City of Vero Beach	2/3/88	upon consent of all parties		Res. 88-04 Transfer of county water and sewer service to city. Legal in agreement includes All of tracts 1,2,3,6,7,8 and a portion of 4 in sec4-twp33-rg39 & tracts 14 & 15 in sec33-twp32-rg39

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Indian River County (Utilities Department)	SS-3	Sanitary Sewer	An agreement between Indian River County and City of Vero Beach- Setting the Service Areas for water and Sewer Service: Memorializing Certain Water and Sewer Allocations and Repealing Prior Agreements	Indian River County and City of Vero Beach	8/18/89	upon consent of all parties		Establishes the service areas for water and Wastewater Supercedes all other agreements except Res. 87-13 & Res. 87-14 but does not clearly indicate if that includes the service area in SS2 (above)
Indian River County (Utilities Department)	SS4	Sanitary Sewer	Interlocal Agreement for the Transfer of the City of Sebastian Water and Wastewater System	Indian River County and City of Sebastian	September 20, 1995	upon consent of all parties		By this agreement the county acquires all of Sebastian's water and sewer system and provides service to City of Sebastian residents.
Indian River County (Utilities Department)	SS5	Sanitary Sewer	Interlocal agreement between the City of Fellsmere and Indian River County for the Provision of Wastewater transmission and treatment	Indian River County and Fellsmere	6/22/99	Supersedes previous agreement 8/25/98 which is not entered here		Res. 99-174 allows the City of Fellsmere wastewater collection and transmission facilities to be connected to the Indian River County Wastewater treatment facility
Town of Indian River Shores	SS6	Sanitary Sewer	Agreement between John's Island Water Management Inc., Town of Indian River	John's Island Water Management Inc. (JIWM), Town of Indian River Shores and Indian River	10/2/91	upon consent of all parties		Extension of non-potable water lines to John's Island for irrigation within the development. JIWM will have the responsibility of

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
			Shores and Indian River County	County				constructing and maintaining the related facilities to serve John's Island.
Town of Indian River Shores	SS7 also refer to PW 7	Sanitary Sewer	Interlocal Agreement	Town of Indian River Shores, North Beach Water Company and Indian River County	1/18/94	upon consent of all parties		County acquires the "Bayside" wastewater utilities to provide services to the unincorporated areas of the county.
Town of Indian River Shores	SS8	Sanitary Sewer	Resolution 413	Town of Indian River Shores and City of Vero Beach	10/30/86	30 years with 5 year notice to renew franchise		Town of IR Shores grants a wastewater franchise to the city of VB
City of Vero Beach	SS9	Sanitary Sewer	Resolution 87-14	City of Vero Beach & Indian River County	1/27/87	30 years with 5 year notice to renew franchise		Grant the city a Wastewater Service Franchise w/in certain unincorporated areas of the county
Indian River Farms Water Control District All nine of the following agreements are to allow the county access to IRFWCD easements for maintenance. None of the agreements are signed	SS10	Sanitary Sewer	IRC-1	IRC & IRFWCD			P	Allows access to 24" force main sewer line on Lateral canal D at southeast Corner of IRC West Regional WWT plant
Indian River Farms Water Control District	SS13	Sanitary Sewer	IRC-2	IRC & IRFWCD	pending review and approval		P	Access to 6" force main on South Relief Canal near US1
Indian River	SS14	Sanitary Sewer	IRC-3	IRC & IRFWCD	pending		P	Access to 12" force

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Farms Water Control District					review and approval			main in east ROW of Lateral G canal and 8" in G-5
Indian River Farms Water Control District	SS15	Sanitary Sewer	IRC-4	IRC & IRFWCD	pending review and approval		P	Allows IRC to construct, maintain forced main at sub lateral E8/J2 and Lateral J canal crossings along Oslo road
Indian River Farms Water Control District	SS16	Sanitary Sewer	IRC-6	IRC & IRFWCD	pending review and approval		P	Allows IRC to construct and maintain 20" sewer line on, over and across District ROW for 3.83 miles
Indian River Farms Water Control District	SS17	Sanitary Sewer	IRC-7	IRC & IRFWCD	pending review and approval		P	Allows IRC to construct and maintain 10" force main on, over and across District ROW of Lateral B10 Between 6 th Ave SW and Sunrise Drive
Indian River Farms Water Control District	SS18	Sanitary Sewer	IRC-8	IRC & IRFWCD	pending review and approval		P	Allows IRC to construct and maintain force main on, over and across District ROW for the Hobart to Gifford WWTPS
Indian River Farms Water Control District	SS19	Sanitary Sewer	IRC-9	IRC & IRFWCD	pending review and approval		P	Allows IRC to construct and maintain 16" force main on, over and across District ROW crossing Lateral H canal

Table 2.3: Potable Water - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Town of Orchid	PW-1 also refer to SS-1	Potable Water	Provision of water and wastewater services	Town of Orchid and IRC Utilities Dept.	7/11/89	40 years from date of agreement year 2029		Town of Orchid agrees to construct or cause to be constructed, water and wastewater facilities and county agrees to maintain infrastructure
Indian River County (Utilities Department)	PW-2 also refer to SS-2	Potable Water	An agreement between Indian River County and City of Vero Beach RE: Utility Service Area	Indian River County and City of Vero Beach	2/3/88	N/A		Res. 88-04 Transfer of county water and sewer service to city. Agreement includes all of tracts 1,2,3,6,7,8 and a portion of 4 in sec4-twp33-rg39 & tracts 14 & 15 in sec33-twp32-rg39
Indian River County (Utilities Department)	PW3 also refer to SS3	Potable Water	An agreement between Indian River County and City of Vero Beach RE: Utility Service Area	Indian River County and City of Vero Beach	8/18/89	N/A		Supercedes all other agreements but does not clearly indicate the service area in SS2 (above)
Indian River County (Utilities Department)	PW4 also refer to SS4	Potable Water	Interlocal Agreement for the Transfer of the City of Sebastian Water and Wastewater System	Indian River County and City of Sebastian	September 1995 no sign date in document	N/A		Conveys all of Sebastian's water and sewer system to the county
Indian River County (Utilities Department)	PW5	Potable Water	Interlocal Agreement Emergency	Indian River County and St. Lucie County	10/1/96	N/A		Res. 96-237 agreement to provide surplus water on

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
			Water Connect					demand basis and emergency supply
Indian River County (Utilities Department)	PW6	Potable Water	Interlocal Agreement between the City of Fellsmere and Indian River County for Provision of Emergency Water Supply Services	City of Fellsmere and Indian River County	10/24/2000	N/A		Provision for Emergency Water Supply Services
Town of Indian River Shores	PW7 also refer to SS7	Potable Water	Interlocal Agreement	Town of Indian River Shores, North Beach Water Company and Indian River County	1/18/94	N/A		County administration and regulation of North Beach Water Company potable water facilities
Town of Indian River Shores	PW8	Potable Water	Resolution 412	Town of Indian River Shores and City of Vero Beach	10/30/86	30 years		Town of IR Shores grants a water franchise to the city of VB
City of Vero Beach	PW9	Potable Water	Resolution 87-13	City of Vero Beach & Indian River County	1/27/87	30 years		Grants the city a Water Service Franchise w/in certain unincorporated areas of the county

Table 2.4: Solid Waste - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Indian River County Solid Waste Disposal District	SW1	Solid Waste	Interlocal Agreement	Town of Orchid & IRCSWDD	9/28/93	until modified by subsequent		Municipality agrees to participate in

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
						agreement		recycling program w/ IRCSWDD
Indian River County Solid Waste Disposal District	SW2	Solid Waste	Interlocal Agreement	Town of Indian River Shores & IRCSWDD	9/28/93	until modified by subsequent agreement		Same as above
Indian River County Solid Waste Disposal District	SW3	Solid Waste	Interlocal Agreement	City of Sebastian & IRCSWDD	9/28/93	until modified by subsequent agreement		Same as above
Indian River County Solid Waste Disposal District	SW4	Solid Waste	Interlocal Agreement	City of Fellsmere & IRCSWDD	9/28/93	until modified by subsequent agreement		Same as above
Indian River County Solid Waste Disposal District	SW5	Solid Waste	Interlocal Agreement	City of Vero Beach & IRCSWDD	5/24/94	until modified by subsequent agreement		Same as above
Town of Indian River Shores	SW7	Solid Waste	Agreement	Town of Indian River Shores, IRCSWDD and Treasure Coast	no date			Allows Treasure Coast Refuse Corp. to collect w/in Town of IRS
City of Vero Beach	SW8	Solid Waste	Interlocal Agreement	City of Vero Beach, IRCSWDD, and Harris Sanitation	6/23/92	N/A		Allows Harris Sanitation to collect w/in the city of Vero Beach

Table 2.5: Drainage - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Entity	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Indian River County	DR1	Drainage	Wentworth and	IRC & City of	12/05/95	Automatic		maintenance

Reporting Entity	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
(Public Works/Road & Bridge)			Blossom Ditch Maintenance	Sebastian		Annual Renewal		agreement
Indian River County (Public Works-Stormwater Engineering Dept.)	DR2	Drainage	Draft July 9, 2003 Interlocal Agreement (final is now on file-see Marian Fell x1424)	Indian River County & Indian River Farms Water Control District	August 19, 2003	August 2013 w/ one 10 year renewal afterward		Construction and maintenance agreement for East Indian River County Master Stormwater management plan
Indian River County (Public Works-Stormwater Engineering Dept.)	DR3	Drainage	MOU between St. Johns River Water Management District and Indian River County for Sediment, flow reduction, and other water Quality improvements w/I IRFWCD	St. Johns River Water Management District and Indian River County	January 15, 2002	January 15, 2006		Contract #SF611AA SJRWMD will fund IRC Master Stormwater Plan improvements w/I or adjacent to IRFWCD drainage system

Table 2.6: Parks and Recreation - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Fellsmere	PR1	Parks and Recreation	Interlocal Agreement between City of Fellsmere and Indian River County	City of Fellsmere and Indian River County	10/17/2000	10 years		Restore Historic Fellsmere school and use for recreational programs
City of Vero Beach	PR2	Parks and Recreation	Agreement for Use of Recreation and Transportation Services	City of Vero Beach and I.R.C. School District	6/15/03	6/15/04		Allow use of Leisure Sq. Pool, Riverside Tennis Complex, bleachers &

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
								grandstands, & transportation to recreation events
Indian River County	PR3	Parks and Recreation	Transportation Agreement	Indian River County and School District of Indian River County	5/13/03	6/30/06		Provide transportation from School District sites to IRC sponsored programs
City of Sebastian	PR4	Parks and Recreation	Interlocal Agreement for Joint Use of Ballfields	City of Sebastian and School District of Indian River County	January 14, 2003	11 years w/ 2 year renewals by mutual agreement		County will construct fields at Sebastian and Pelican Elementary, City will maintains the fields and pays utilities.
City of Sebastian	PR5	Parks and Recreation	Interlocal Agreement between IRC and City of Sebastian	IRC and City of Sebastian	September 18, 2001	N/A		County will fund boat ramp at Schumann Lake, City will construct ramp
City of Sebastian	PR6	Parks and Recreation	Interlocal Agreement between IRC and City of Sebastian	IRC and City of Sebastian	May 23, 2000	N/A		County provided funds from Florida Boating Improvement fund, City will construct dock and viewing area on Indian River
Indian River County (Public Works Dept.)	PR7	Parks and Recreation	Project Agreement between SJRWMD and BCC of IRC and FGFWFC	SJRWMD and BCC of IRC and FGFWFC	June 8, 1990	Revised only by mutual agreement		SJRWMD and FGFWFC provide land and facilities for a boat ramp, County provides parking facilities and maintenance on C54 canal

Table 2.7: Public Safety- Existing and Proposed Interlocal Agreements in Indian River County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
City of Vero Beach	PS1	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	City of Vero Beach and Indian River County Sheriff's Dept.	March 11, 2003	January 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
City of Vero Beach	PS2	Public Safety	Participating Agency Agreement	City of Vero Beach, City of Sebastian and Indian River County Sheriff's Dept.	January 2, 2002	N/A		Coordination of a multi-agency law enforcement agency directed at narcotics, org. crime, racketeering and other criminal enterprises
City of Vero Beach	PS3	Public Safety	Voluntary Cooperation Agreement Between City of Vero Beach and Town of Indian River Shores	City of Vero Beach and Town of Indian River Shores	January 1, 2002	12/31/04		Each agency may request and render law enforcement assistance
Indian River County (Sheriff Dept.)	PS4	Public Safety	Florida Sheriff's Combined Operational Assistance and Voluntary Cooperation Mutual Aid Agreement	All Florida Counties	January 2001	April 2005		Provides the rendering of operational assistance in law enforcement emergency & Permits voluntary cooperation & assistance of routine law enforcement across jurisdictional lines
Indian River County (Sheriff Dept.)	PS5	Public Safety	Florida Sheriff's Disaster Assistance Mutual Aid	All Florida Counties	January 2001	April 2005		Each agency may request and render law enforcement assistance in the

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
			Agreement					event of a catastrophic Disaster or a Major Disaster
Indian River County (Sheriff Dept.)	PS6	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	Indian River County Sheriff's Dept. & City of Fellsmere	January 2001	January 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
Indian River County (Sheriff Dept.)	PS7	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	Indian River County Sheriff's Dept. & Town of Indian River Shores	January 2001	January 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
Indian River County (Sheriff Dept.)	PS8	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	Indian River County Sheriff's Dept. & St. Lucie County	January 2001	January 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
Indian River County (Sheriff Dept.)	PS9	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	Indian River County Sheriff's Dept. & Fort Pierce	January 2001	January 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
Indian River County (Sheriff Dept.)	PS10	Public Safety	Interlocal Agreement	Indian River County, Okeechobee County & St. Lucie Sheriff's Depts. & Municipal Police Depts. of Fort Pierce,	Pending review and approval		P	Creation of a Crime Lab Council, administration and management of lab will be with St. Lucie County

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
				Town of Indian River Shores, City of Okeechobee, City of St. Lucie, City of Sebastian, Town of Sewall's Point, City of Stuart, City of Vero Beach				
Indian River County Emergency Services District	PS11	Public Safety	Agreement among Indian River County and Brevard County and IRC Emergency Services District	Indian River County and Brevard County	December 17, 1991	N/A		Mutual Assistance agreement between any local government supported fire district, medical foundation, or volunteer fire dept. rescue or emergency medical services
Indian River County Emergency Services District	PS12	Public Safety	Agreement among Indian River County, Okeechobee County and IRC Emergency Services District	Indian River County and Okeechobee County	June 25, 1992	auto renewal		same as above
Indian River County Emergency Services District	PS13	Public Safety	Agreement among Indian River County and Osceola County and IRC Emergency Services District	Indian River County and Osceola County	May 5, 1992	N/A		Mutual Assistance agreement between any local government supported fire district, medical foundation, or

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
								volunteer fire dept. rescue or emergency medical services
Indian River County Emergency Services District	PS14	Public Safety	Agreement among Indian River County and St. Lucie County and IRC Emergency Services District	Indian River County and St. Lucie County	August 11, 1992	N/A		same as above
Indian River County Emergency Services District	PS15	Public Safety	Interlocal Agreement Between Indian River County Emergency Services District and the Town of Indian River Shores	Indian River County and Town of Indian River Shores	August 18, 1992	N/A		same as above
Indian River County Emergency Management	PS16	Public Safety	Statewide Mutual Agreement	All local Governments and Florida Department of Community Affairs	July 31, 2000	Automatically renews every year		Supercedes statewide agreement of 1994
City of Sebastian	PS17	Public Safety	Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement	City of Vero Beach and Indian River County Sheriff's Dept.	April 17, 2001	January 03, 2005		Permits voluntary cooperation & assistance of routine law enforcement & emergency aid
Indian River County (Sheriff Dept.)	PS18	Public Safety	pending	Indian River County Sheriff's Dept. & Town of Orchid			P	Provision of law enforcement services
City of Sebastian	PS 19	Public Safety	Agreement between The School board of Indian River County and City of Sebastian Police Dept. for the	City of Sebastian Police Dept. and Indian River County	June 16, 2000	By mutual agreement		Joint School Board/Local Government coordination agreement for

Reporting Agency	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
			School Resource Officer Program (SRO)	IRC School Board				public school planning

Table 2.8: Transportation Facilities - Existing and Proposed Interlocal Agreements in Indian River County

Reporting Entity	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
Fellsmere Water Control District	TR1	Transportation	Easement Maintenance	Fellsmere Water Management District & IRC	9/10/75	N/A		County maintains all public ROWs w/in Fellsmere Farms District, includes 8/7/79 & 10/29/74 legal for ROWs
Indian River County (Public Works Department)	TR2	Transportation	Amendment to Trans -1	Fellsmere FWMD & IRC	6/5/03	N/A		Amendment to 1975 ROW maintenance agreement adding a portion of 79 th Street
Indian River County (Public Works Department)	TR3	Transportation	Amendment to Trans -1	Fellsmere FWMD & IRC	7/21/97	N/A		Amendment to 1975 ROW maintenance agreement adding a portion of 77 th Street
Indian River County (Public Works Department)	TR-4	Transportation	Fellsmere Road	Osceola County & IRC	2/17/03	N/A		Maintenance of Fellsmere Road

Reporting Entity	Agreement #	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Expiration Date	A "P" in this column indicates a proposed agreement	Comments
City of Vero Beach	TR5	Transportation	Intergovernmental Coordination and Review & Public Transportation Coordination Joint Participation Agreement	City of Vero Beach, City of Sebastian, Indian River County, Florida DOT, & TCRPC	3/29/99	3/29/04		Auto renewal for 5 year terms unless revised
Town of Orchid	TR6	Transportation	State of Florida Dept. of Transportation Planning Joint Participation Agreement	Indian River County, City of Vero Beach, City of Sebastian, City of Fellsmere, Town of Indian River Shores, Town of Orchid, IRC School Board, Florida DOT	4/12/93	until terminated		Creation of MPO
City of Vero Beach	TR7	Transportation	Traffic signal Maintenance Agreement between City of Vero Beach Fl. & Indian River County Addendum NO.1	City of Vero Beach Fl. & Indian River County	3/9/92	N/A		Addendum to original agreement dated 3/9/92 between City of Vero Beach Fl. & State of Fl. Dept. of Transportation for maintenance to Traffic Signals
City of Sebastian	TR8	Transportation	Agreement for Traffic Maintenance and Repair	City of Sebastian and Indian River County	11/8/94	N/A no signatures		IRC public works will maintain and repair traffic signals at major intersections of US1 in Sebastian city limits. City will pay for services.

V. Analysis of Interlocal Service Delivery Agreements in Indian River County

In this section, an analysis of the delivery of public services within Indian River County by each service delivery category is provided. The focus of this analysis is on the identification of deficits and duplications in the delivery of services within Indian River County.

Education

The Indian River County School Board is responsible for the maintenance and provision of the county's public school facilities. Based on the student enrollment and projections, the School Board will identify when and where new schools are needed.

In the past, the School Board and Indian River County have worked closely regarding the acquisition of school sites and the construction of school facilities. Since 1986, Indian River County and the Indian River County School Board have had a memorandum of understanding providing for coordination in the siting of public school facilities. In 2003, this coordination was enhanced when the Indian River County Board of County Commissioners, the School Board of Indian River County, and the cities of Fellsmere, Sebastian and Vero Beach entered into a cooperative agreement for all future school planning. Since there are no schools within the Town of Indian River Shores or the Town of Orchid and there are no plans to build schools within these towns, those municipalities qualify for exclusion from this agreement pursuant to the provisions of Chapter 163, Florida Statutes, and have opted not to enter into this agreement.

On May 23, 2003, the Indian River County interlocal agreement for public school planning was executed, and it will become effective on January 1, 2004. Parties to this agreement will coordinate their efforts for siting new schools to take advantage of existing and planned infrastructure development, develop greater efficiency for transporting students and ensure the location and design of supporting facilities such as recreation areas, libraries and other community amenities. The agreement provides for creating several new committees, scheduling of meetings, studying enrollment projections, coordinating and sharing information, selecting sites and reviewing facility modifications, notifying the School Board of applicable comprehensive plan amendments, rezonings and development approvals, reporting on educational facility status, resolving disputes, and maintaining an oversight and amendment process. (Refer to Map #1 for location of public schools in Indian River County.)

Conclusion: Since the School board has the sole responsibility of providing public school facilities within the county, there is no duplication or deficit in the provision of educational services in Indian River County.

Sanitary Sewer

Sanitary sewer service areas for the municipalities and the unincorporated county are clearly defined and depicted on the county utility department's *Existing Sewer Collection System* maps. Within the county, there are only two principal sanitary sewer service providers. These are the county and the City of Vero Beach. As the largest sanitary sewer service provider in the county, the Indian River County Utilities Department has constructed and maintains sanitary sewer facilities within the unincorporated areas of the county, the

City of Sebastian, and the Town of Orchid; it also has an emergency service interconnect at the northern boundary of the Town of Indian River Shores. Residents in the rural areas outside of the urban service boundary use on-site septic systems. The City of Vero Beach maintains its own facilities and provides sanitary sewer service within the city, the Town of Indian River Shores and portions of the unincorporated county. Although the City of Fellsmere maintains its own wastewater collection and transmission system, the county's north regional waste water system provides treatment. (Refer to Map #2 for location of waste water service areas in Indian River County.)

There are eight proposed agreements, which provide the county access to maintain county sewer facilities that are located within Indian River Farms Water Control District rights-of-way. To date, these proposed agreements have not been reviewed or approved by the county.

Conclusion: There is no duplication or deficit in the provision of sanitary sewer service in Indian River County. In fact, the sanitary sewer services are provided in an efficient and cost effective manner. Because only two providers serve the county and its five incorporated municipalities, sanitary sewer service is provided in an efficient and cost effective manner.

Potable Water

Potable water service is provided in the same service areas that are described in the sanitary sewer section. Those service areas are clearly defined and depicted on the county utility department's *Existing Water Distribution System* maps. The only difference between the sanitary sewer and potable water systems in the county is that the City of Fellsmere has its own potable water system, including a water treatment plant. Fellsmere does have an emergency water supply connection to the county's north regional reverse osmosis plant. The county has an emergency water supply connection with St. Lucie County. (Refer to Map #3 for location of public water systems in Indian River County.)

Conclusion: There is no duplication or deficit of services in the provision of potable water services in Indian River County. Like the sanitary sewer system, the potable water system in the county is efficient and cost effective, serving the entire urban area with a minimum number of providers.

Solid Waste

Indian River County's Solid Waste Disposal District is a countywide Dependent Special District created by local ordinance and recognized by the state of Florida. The county's Solid Waste Disposal District and all of the municipalities operate under the state's Solid Waste Management Act of 1998. The county owns and maintains a landfill and recycling center and provides several solid waste and recycle convenience centers (collection stations) throughout the county for residents of both the unincorporated and municipal areas of the county. Solid waste and recyclable materials collected within the county are deposited at the county landfill and recycling center.

Solid waste and recyclable material collection within the county is provided through franchise agreements with two privately owned collectors, Treasure Coast Refuse and Waste Management. Commercial solid waste collection is provided by either of these collectors by contractual agreement with the customer. Participation in the recycling program is voluntary. City of Vero Beach maintains its own solid waste collection service for its residential customers. The table below indicates how solid waste collection services are provided within each jurisdiction, who the service provider is, and the type of service provided (whether the service is subscription or mandatory). (Refer to Map #4a – d for solid waste and recyclable collection franchise services areas in Indian River County.)

Jurisdiction	Collector	Type of Service
Indian River County	<ul style="list-style-type: none"> • Treasure Coast Refuse • Waste Management 	Residential solid waste collection- Subscription Residential solid waste collection- Subscription
City of Fellsmere	Waste Management	Residential solid waste collection- Subscription
City of Sebastian	Waste Management	Residential solid waste collection- Subscription
Town of Orchid	Waste Management	Residential solid waste collection- Subscription
Town of Indian River Shores	Treasure Coast Refuse	Residential solid waste collection - Mandatory
City of Vero Beach	City of Vero Beach	Residential solid waste collection – Mandatory

Conclusion: There is no duplication or deficit of services in the provision of solid waste services in Indian River County.

Drainage

There are six independent 298 water control districts within the county, two of which operate under one management office. In regard to drainage service delivery, Indian River County has an interlocal agreement only with Indian River Farms Water Control District to construct and maintain stormwater drainage improvements within or adjacent to the water control district’s drainage system. The stormwater drainage agreement is in conjunction with the Memorandum of Understanding (MOU) that the county has with the St. Johns Water Management District to implement the county’s Master Stormwater Plan. The county also has an agreement with the City of Sebastian to maintain the Wentworth and Blossom drainage ditches within the city limits. Each water control district provides and maintains drainage facilities within its identified boundary. (Refer to Map # 5 for location of water management districts within Indian River County.)

Within the county, each local government maintains drainage within its jurisdiction. As such, each jurisdiction has various drainage facilities, such as ditches, canals, swales, pipes, easements, and stormwater ponds, within its geographic area. In some of these jurisdictions, particularly the unincorporated county, stormwater flows from the local government drainage system or from private property into the sub-lateral, lateral, or relief canals of a water control district or into drainage facilities such as the C-54 canal maintained by the St. Johns River Water Management District.

Conclusion There is no duplication or deficit of services in the provision of drainage services in Indian River County.

Parks and Recreation

For many years, Indian River County and the City of Vero Beach had a combined county/municipal system for active and passive recreational facilities within the unincorporated areas of the county and the City of Vero Beach. Under that system, the county provided funds to the City of Vero Beach for overall operation costs, while the city provided employees and equipment. Recently there was an effort to combine all of the municipal and county recreation departments under one administrative organization. Eventually, this effort was abandoned, and the county established its own recreation department for the unincorporated areas of the county. (Refer to Map # 6 for location of public parks in Indian River County.)

With the exception of the Town of Orchid and the Town of Indian River Shores, all of the other municipalities maintain their own park and recreation systems. Neither the Town of Orchid nor the Town of Indian River Shores has municipally owned park or recreational systems. Recreational facilities within these two towns are provided within private development projects.

Conclusion: There is no duplication or deficit of services in the provision of park and recreation services in Indian River County.

Public Safety

Public safety consists of three principal components: Law Enforcement, Fire/EMS, and Emergency Management .

- Law Enforcement

Within Indian River County, the Sheriff's Office is responsible for corrections on a countywide basis. As such, the Sheriff's Office maintains the jail. Each municipality provides police functions within its jurisdiction, while the Sheriff's Office provides road patrol services in the unincorporated county.

With the exception of the Town of Orchid, all of the municipalities have a Combined Voluntary Cooperation and Operational Assistance Mutual Aid Agreement with the Indian River County Sheriff's Office. Currently, the Town of Orchid is in the process of negotiating a mutual aid agreement with the IRC Sheriff Department. The Sheriff's Office also has this type of agreement with the City of Ft. Pierce and all counties throughout Florida. This agreement provides for the rendering of operational assistance in law enforcement emergencies, and it permits voluntary cooperation and assistance with routine law enforcement activities across jurisdictional lines. Because they are neighboring municipalities, Indian River Shores and City of Vero Beach have a voluntary cooperative agreement whereby each agency may request or render law enforcement assistance when needed.

Several neighboring counties and municipalities, including the City of Stuart and City of the Sewall Point, have combined their resources with the Indian River County Sheriff Department in the creation of a Crime Lab Council. This council will establish a regional crime lab that will be administered and managed by the St. Lucie County Sheriff's Office.

- Fire/EMS

The Indian River County Emergency Services District provides fire protection and emergency medical services countywide, except for the Town of Indian River Shores. Indian River County Emergency Services District has Mutual Assistance agreements with all surrounding counties and the Town of Indian River Shores to provide assistance to any local government supported fire district, medical foundation, emergency medical services agency, and volunteer fire and rescue. (Refer to Map # 7a for location of Emergency Services Districts and Map #7b for location of Emergency Service Stations in Indian River County.)

Conclusion: There is no duplication or deficit in the provision of public safety services in Indian River County. In fact, the county has an efficient and cost effective Fire/EMS system, with the Indian River County Emergency Service District providing fire and EMS services countywide except for the Town of Indian River Shores.

Transportation

Since its formation in 1993, the Indian River County Metropolitan Planning Organization (MPO) has been the principal transportation planning agency in the county. Established in accordance with Florida Statutes, the MPO Board consists of locally elected officials such as members of the Board of County Commissioners, and the mayors or other officials of the City of Sebastian and the City of Vero Beach, thus ensuring coordination in the planning for and provision of transportation infrastructure and facilities throughout the county. Although the MPO is a separate organization, the MPO shares its staff members and other resources with the county. As a result, coordination between the county and the MPO in the preparation and implementation of the Transportation Element of the Comprehensive Plan is truly cooperative. Each year, the MPO develops a Transportation Improvement Program. This is a five year listing of all major transportation projects to be performed in the county, including projects funded via state, federal, and local sources. Other transportation plans developed by the MPO include a 2025 Long Range Transportation Plan (adopted December 2000), a Congestion Management System Plan (adopted September 1997), a Bicycle-Pedestrian Plan (adopted October 1997), and a Transit Development Plan (adopted July 1995 and revised annually). The MPO has also developed a countywide transportation planning model. Currently, the MPO is in the process of updating its Bicycle and Pedestrian Plan and Congestion Management System Plan.

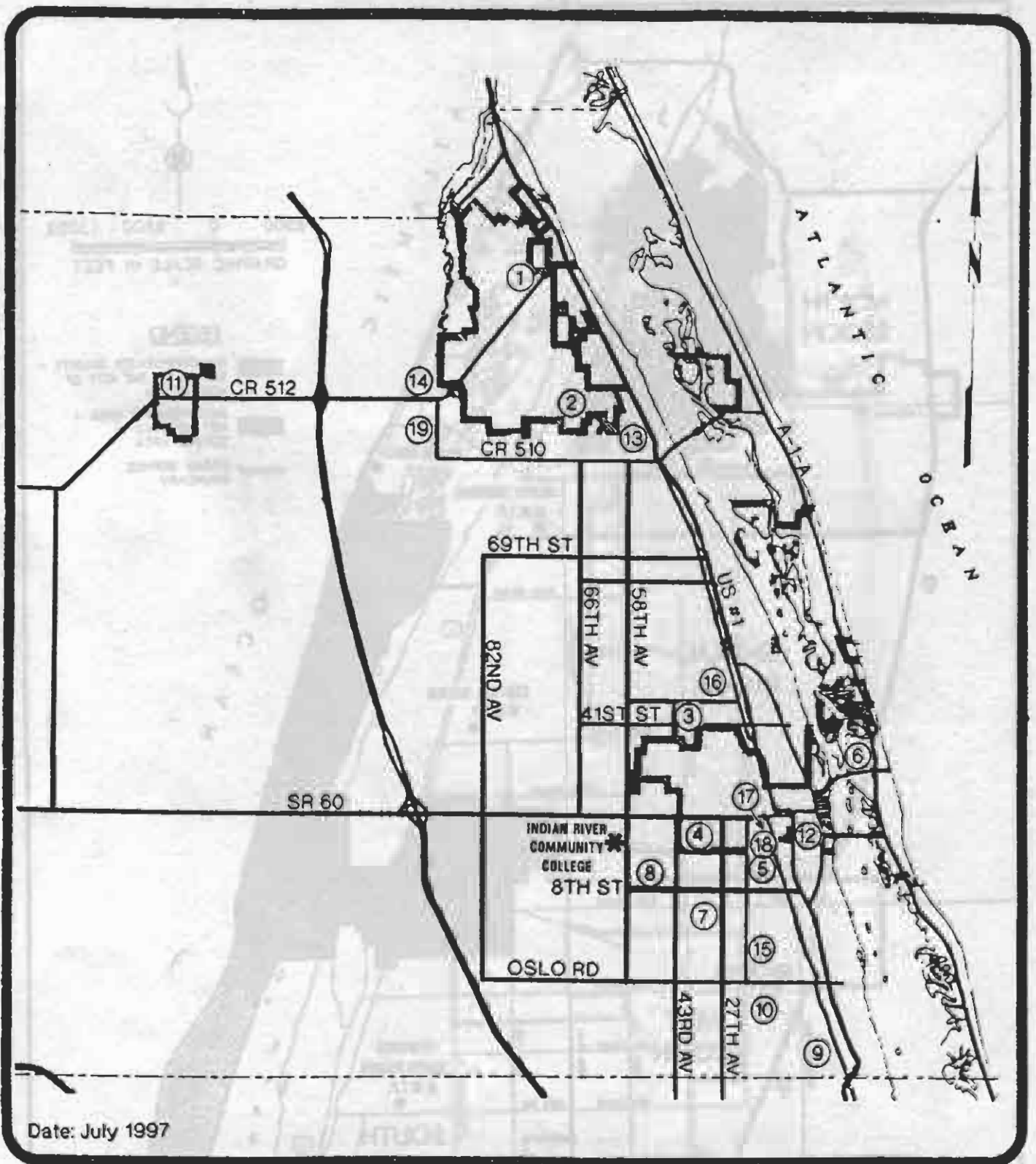
With respect to maintenance of transportation facilities, the Florida Department of Transportation (FDOT) maintains state roads within the county, while the Indian River County Public Works Department maintains roads in the unincorporated areas of the county. Maintenance on municipal roadways is accomplished through contractual agreements with private firms, the county Public Works Department or with FDOT.

The Indian River County Public Works Department has maintenance agreements with the Fellsmere Water Control District for grading public rights-of-way within the district's jurisdiction and with Osceola County to share responsibility for maintaining the Fellsmere Grade, a road which extends into Osceola County. Both the City of Vero Beach and the City of Sebastian have a Traffic Signal Maintenance Agreement with Indian River County by which the county is responsible for maintaining those traffic signals that are on state roads within the city limits. (refer to Map #8 for location of the transportation network in Indian River County.)

Conclusion: There is no duplication or deficit in the provision of transportation related services in Indian River County.

VI. Conclusion

Overall, there is good coordination among the service delivery agencies in Indian River County for the provision of public services. Of the interlocal agreements inventoried and analyzed for the eight service delivery categories required for this report, there is no duplication or deficit in the delivery of those services in Indian River County.

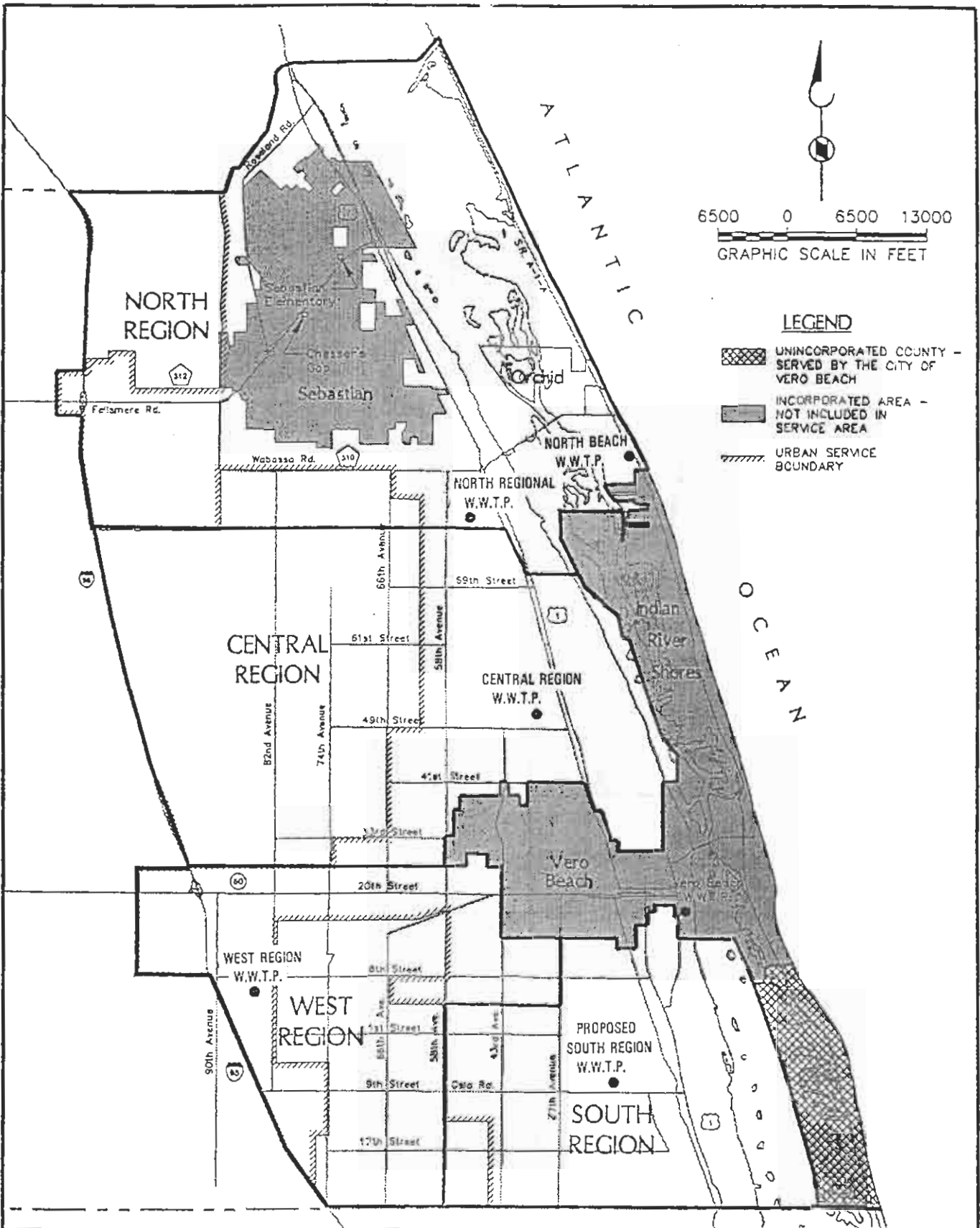


Date: July 1997

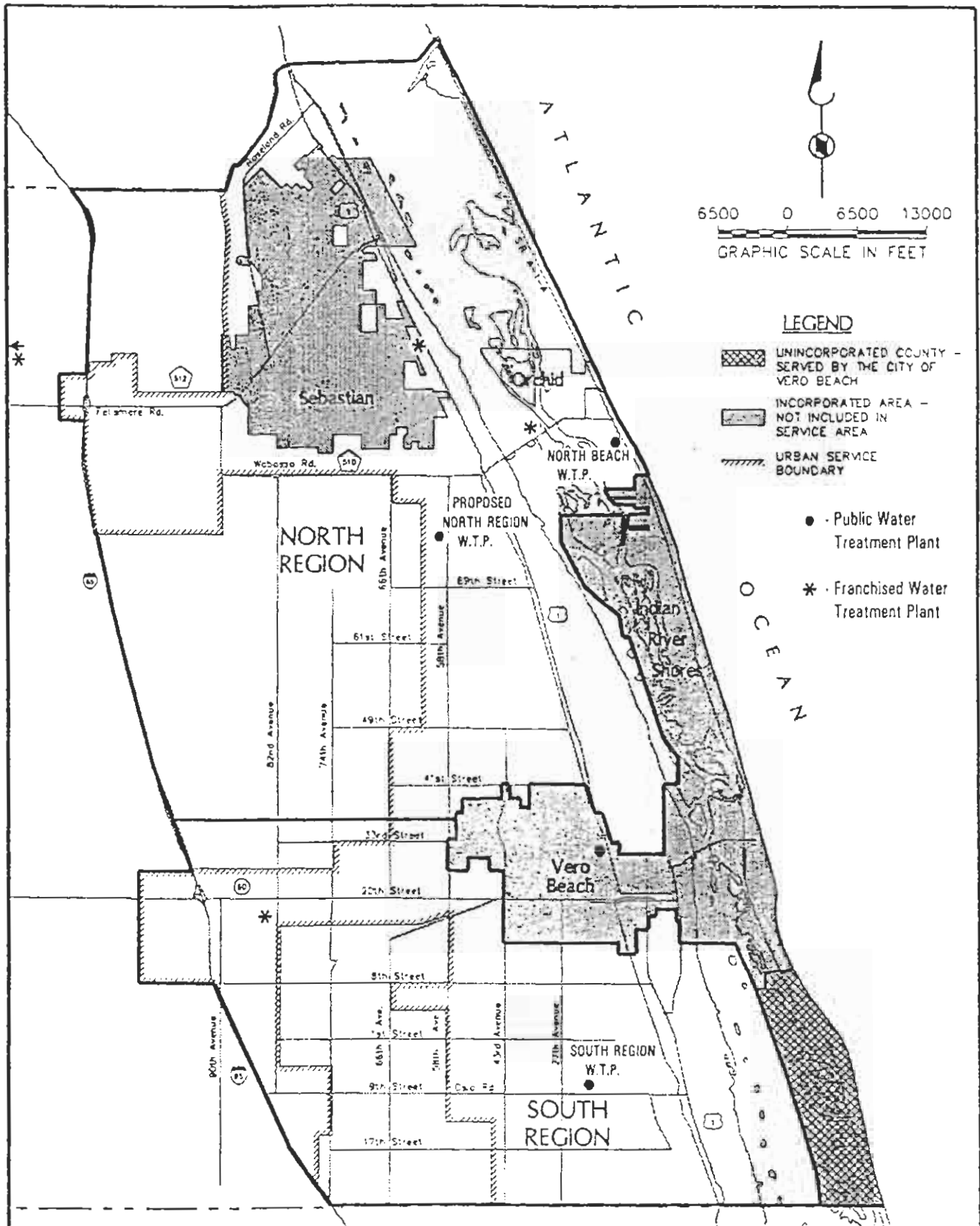
PUBLIC SCHOOLS

- | | | |
|-------------------------|---------------------|-----------------------------|
| 1. SEBASTIAN ELEM. | 7. CITRUS ELEM. | 13. WABASSO EXCEPTIONAL |
| 2. PELICAN ISLAND ELEM. | 8. GLENDALE ELEM. | 14. SEBASTIAN RIVER MIDDLE |
| 3. OOOGERTOWN ELEM. | 9. HIGHLAND ELEM. | 15. OSLO MIDDLE |
| 4. ROSEWOOD ELEM. | 10. THOMPSON ELEM. | 16. GIFFORD MIDDLE |
| 5. VERO BEACH ELEM. | 11. FELLSMERE ELEM. | 17. FRESHMAN LEARNING CNTR. |
| 6. BEACHLAND ELEM. | 12. OSCEOLA MAGNET | 18. VERO BEACH HIGH |
| | | 19. SEBASTIAN HIGH |

MAP #1



Source: I.R.C. Utilities Dept.



LEGEND

- UNINCORPORATED COUNTY - SERVED BY THE CITY OF VERO BEACH
- INCORPORATED AREA - NOT INCLUDED IN SERVICE AREA
- URBAN SERVICE BOUNDARY

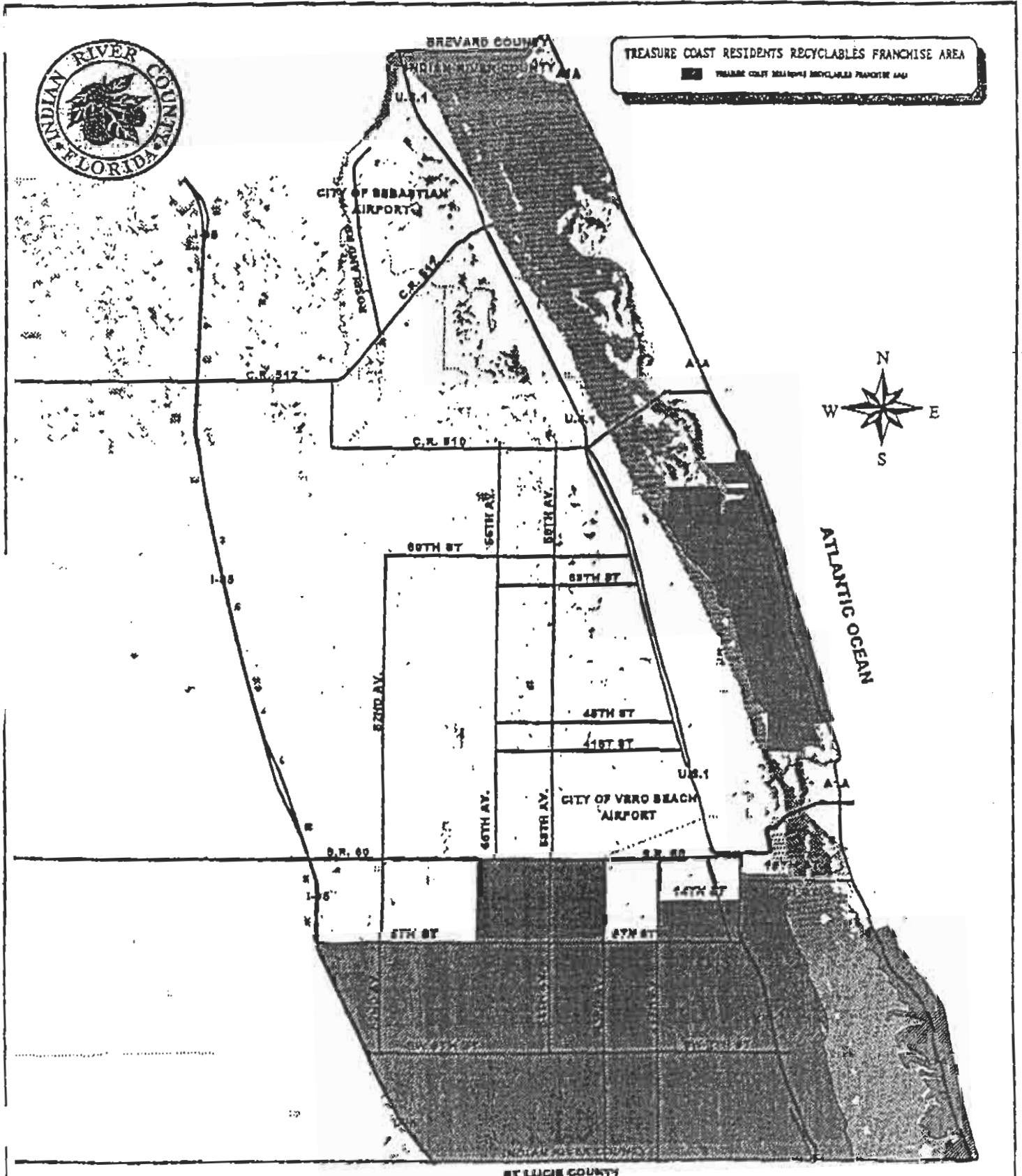
- - Public Water Treatment Plant
- * - Franchised Water Treatment Plant

Source: I.R.C. Utilities Dept.

BC Brown and Caldwell
Consultants

WATER SERVICE AREAS
FOR INDIAN RIVER COUNTY

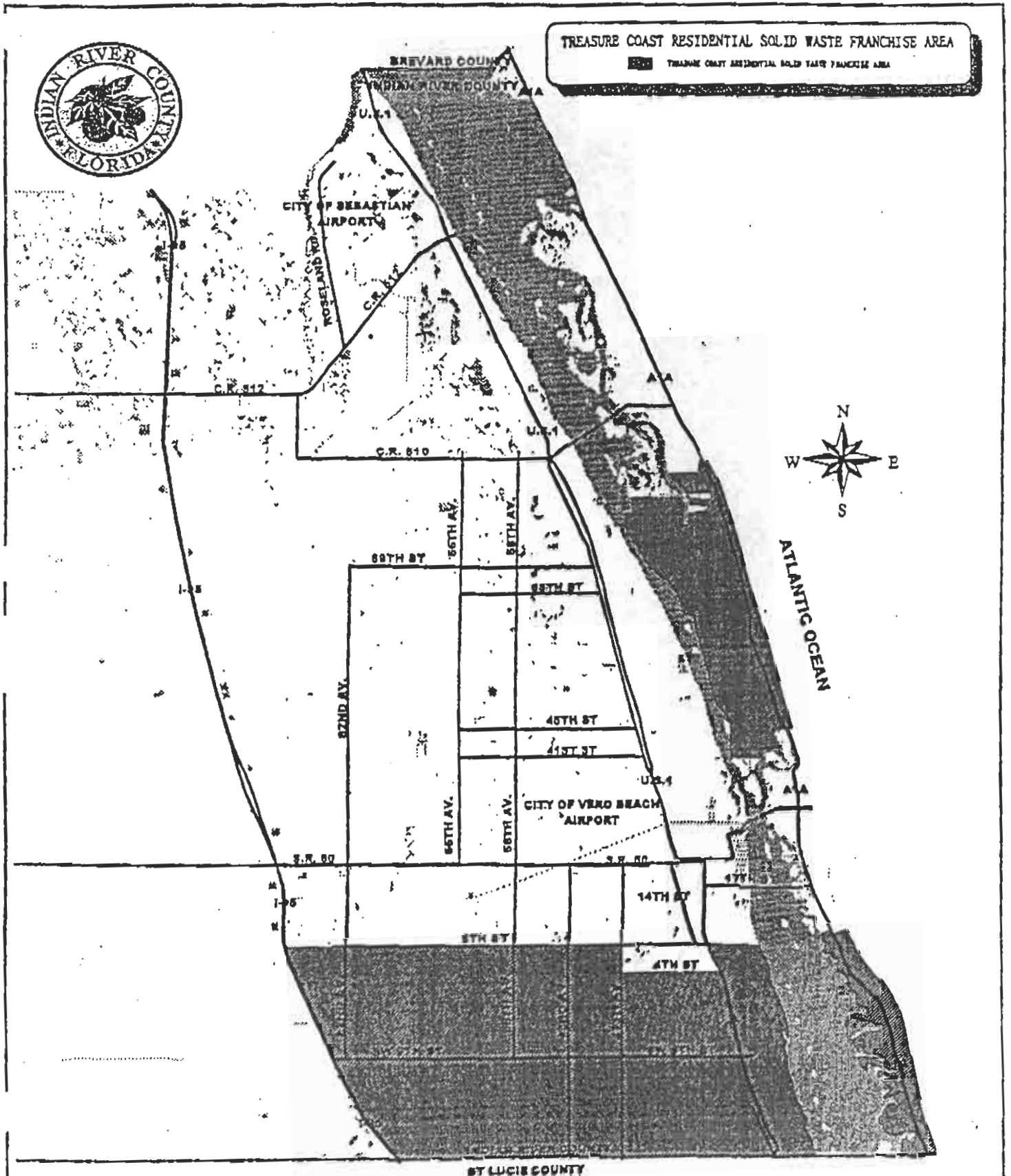
TREASURE COAST RESIDENTIAL RECYCLABLES FRANCHISE AREA



INDIAN RIVER COUNTY - SOLID WASTE DIVISION

MAP #4a

TREASURE COAST RESIDENTIAL SOLID WASTE FRANCHISE AREA

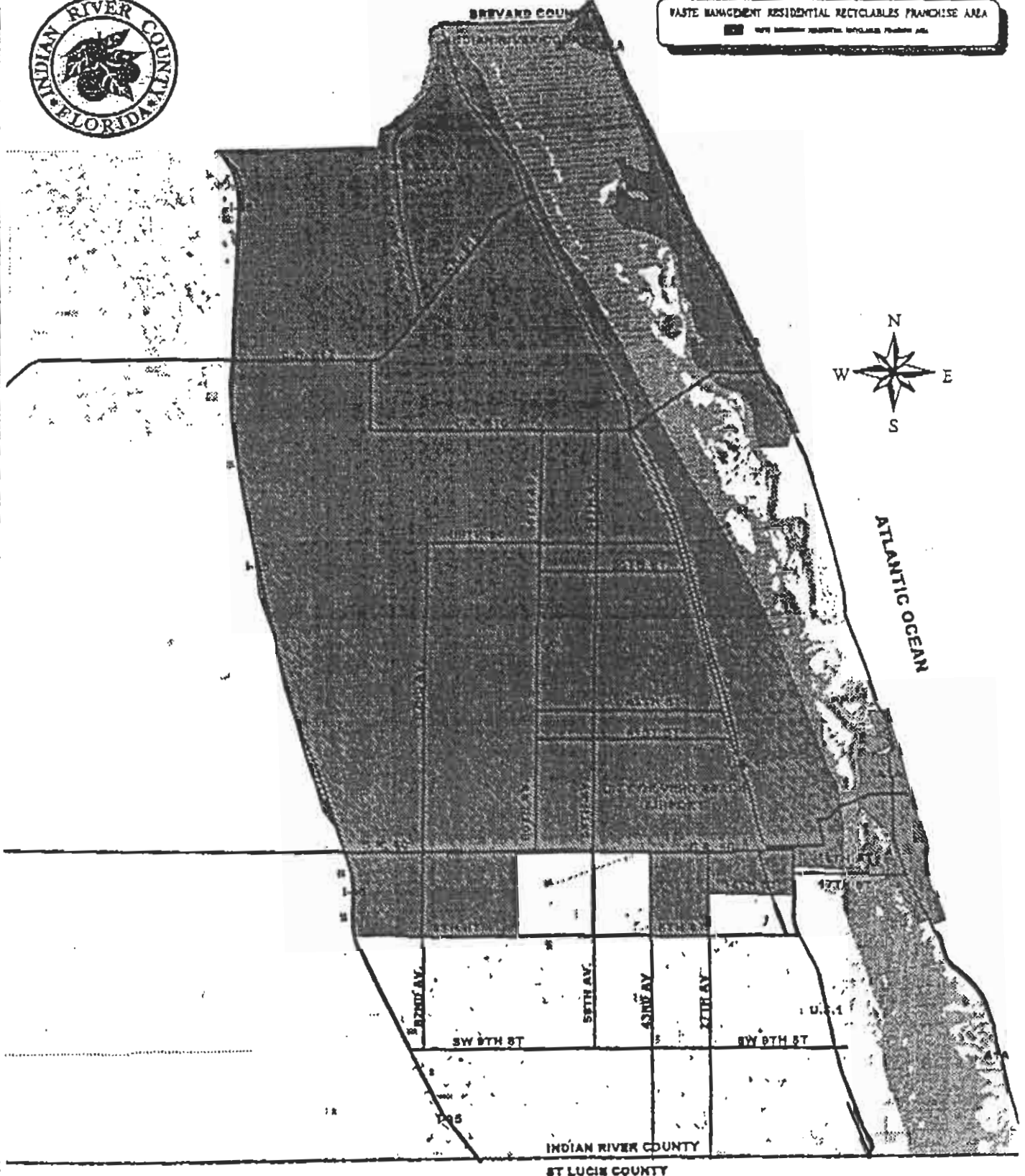


INDIAN RIVER COUNTY - SOLID WASTE DIVISION

WASTE MANAGEMENT RESIDENTIAL RECYCLABLES FRANCHISE AREA



WASTE MANAGEMENT RESIDENTIAL RECYCLABLES FRANCHISE AREA



INDIAN RIVER COUNTY - SOLID WASTE DIVISION

MAP# - 4c

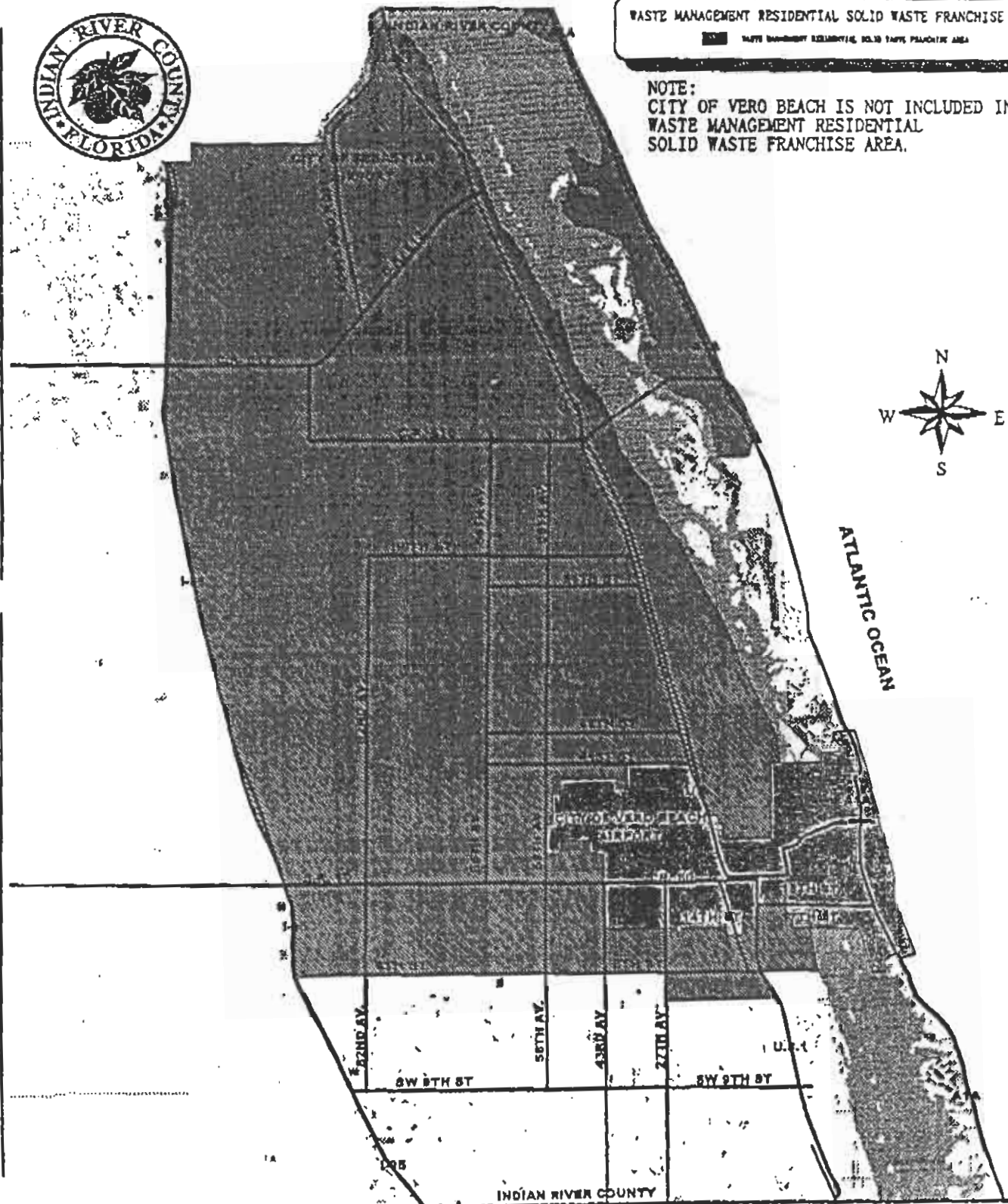
WASTE MANAGEMENT RESIDENTIAL SOLID WASTE FRANCHISE AREA



WASTE MANAGEMENT RESIDENTIAL SOLID WASTE FRANCHISE AREA

WASTE MANAGEMENT RESIDENTIAL SOLID WASTE FRANCHISE AREA

NOTE:
CITY OF VERO BEACH IS NOT INCLUDED IN
WASTE MANAGEMENT RESIDENTIAL
SOLID WASTE FRANCHISE AREA.

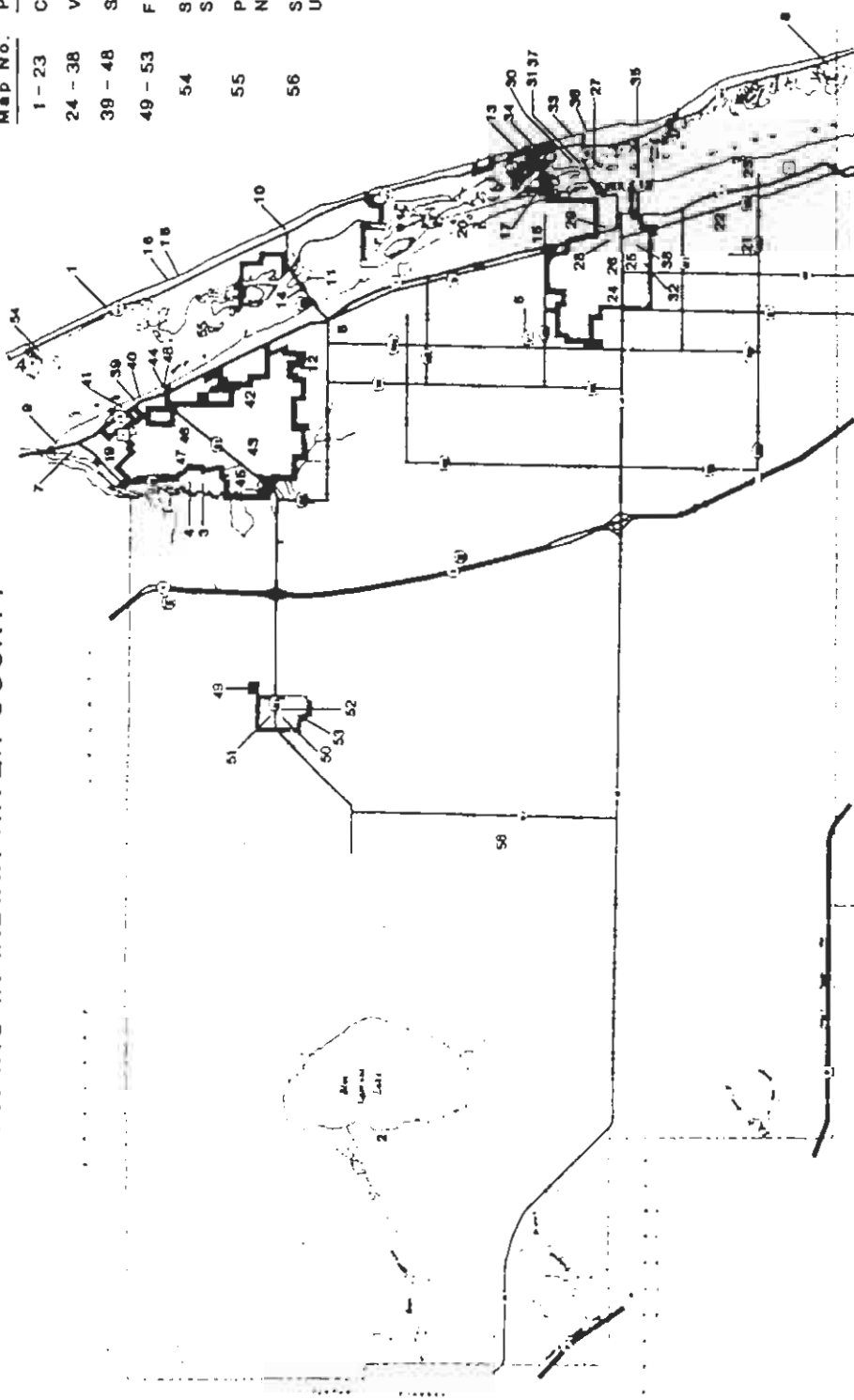


INDIAN RIVER COUNTY - SOLID WASTE DIVISION

MAP #4d

PARKS IN INDIAN RIVER COUNTY

Map No.	Park Ownership
1-23	County Parks
24-38	Vero Beach Parks
39-48	Sebastian Parks
49-53	Fellsmere Parks
54	Sebastian Inlet State Recreation Area
55	Pelican Island National Wildlife Refuge
56	St. Johns River Upper Basin



Source: Indian River County Planning Dept.

Date: April 1987

Boyle
CIVIL ENGINEERS

REPRINTED BY PERMISSION OF
FDOT FINANCIAL ASSISTANCE
FOR MAP PREPARATION PROVIDED
BY THE DEPARTMENT OF TRANSPORTATION
ATLANTA

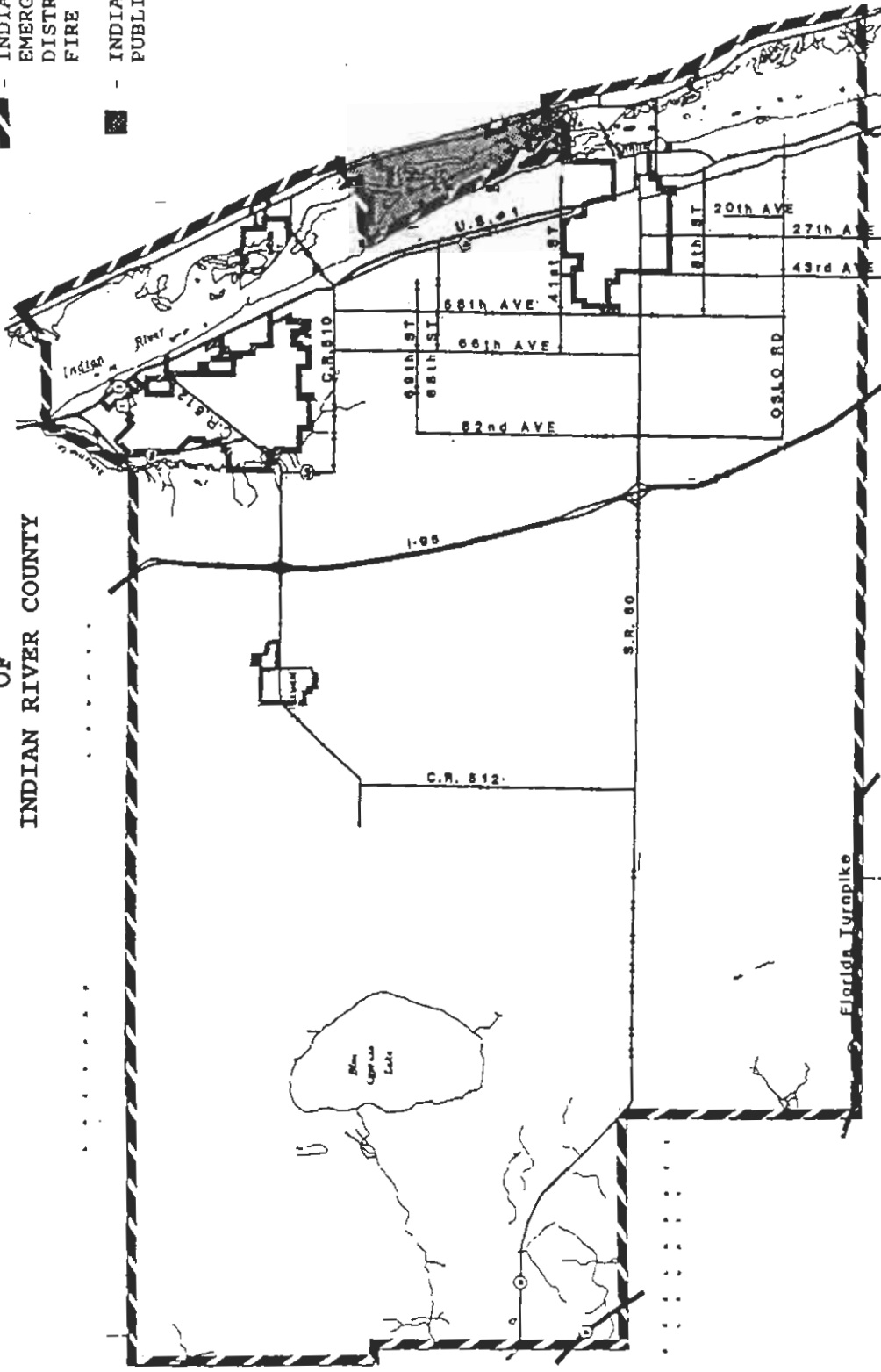


INDIAN RIVER COUNTY
FLORIDA

SHEET NO.

**EMERGENCY SERVICES DISTRICTS
OF
INDIAN RIVER COUNTY**

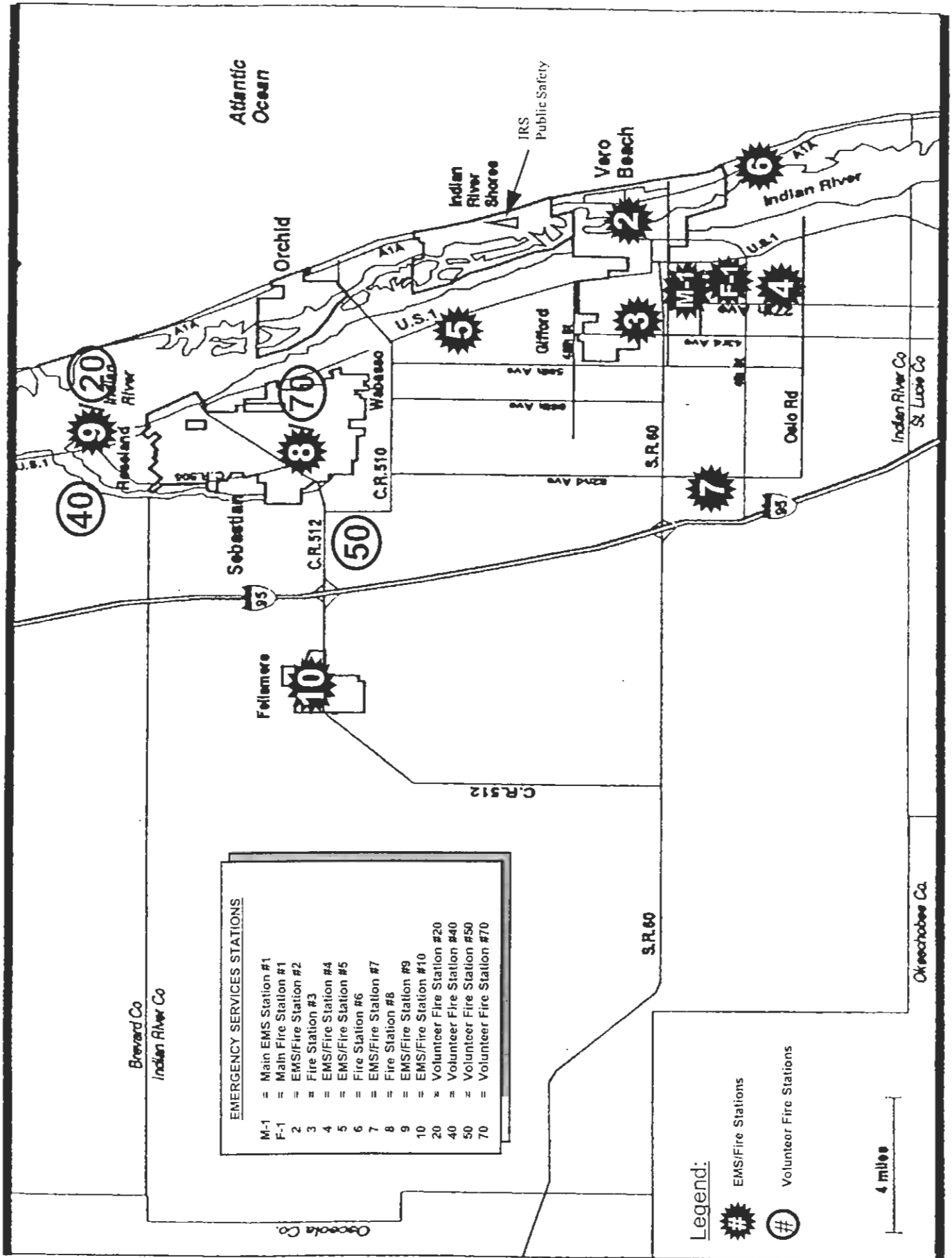
- - - INDIAN RIVER COUNTY
EMERGENCY SERVICES
DISTRICT
- - - INDIAN RIVER SHORES
PUBLIC SAFETY



DATE: MARCH 1996
SOURCE: I.R.C. PLANNING DEPT.

INDIAN RIVER COUNTY



SCALE 0 1 2 3 4 Miles



EMERGENCY SERVICES STATIONS

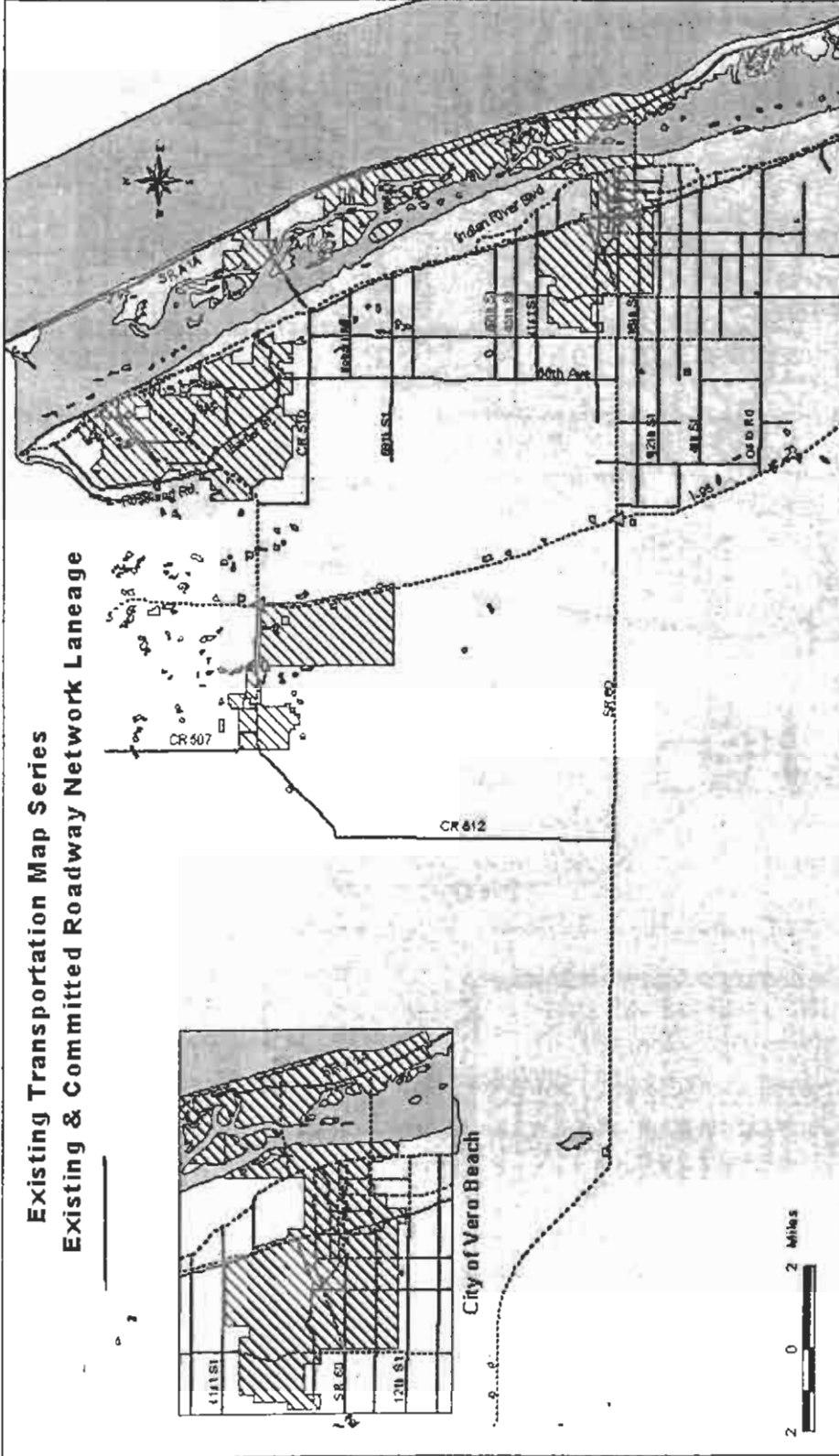
M-1	=	Main EMS Station #1
F-1	=	Main Fire Station #1
2	=	EMS/Fire Station #2
3	=	Fire Station #3
4	=	EMS/Fire Station #4
5	=	EMS/Fire Station #5
6	=	Fire Station #6
7	=	EMS/Fire Station #7
8	=	Fire Station #8
9	=	EMS/Fire Station #9
10	=	EMS/Fire Station #10
20	=	Volunteer Fire Station #20
40	=	Volunteer Fire Station #40
50	=	Volunteer Fire Station #50
70	=	Volunteer Fire Station #70

Legend:

-  EMS/Fire Stations
-  Volunteer Fire Stations

4 miles

**Existing Transportation Map Series
Existing & Committed Roadway Network Laneage**



Legend

Number of Lanes

- 2
- 3
- 4
- 6

△ Existing Interchanges